

Message Text

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 CCO-00 /026 R

DRAFTED BY H:SGOLDBERG:RMS

APPROVED BY H - SAMUEL GOLDBERG

S/S - MR. ORTIZ

AF - AMB.SCHAUFLE (PHONE)

T - MR. LEWIS (PHONE)

PM - MR. STERN (PHONE)

AID - MR.NEILL (SUBS)

----- 124041

P 171650Z APR 76 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

S E C R E T STATE 094095 TOSEC 100028

EXDIS

E.O. 11652: GDS

TAGS:OVIP (KISSINGER, HENRY A.), EAID, CG, ZA

SUBJECT: ACTION MEMORANDUM: AID PACKAGE FOR ZAMBIA AND
ZAIRE (S/S NO. 7608107)

FOR THE SECRETARY FROM MCCLOSKEY

1. PROBLEM: YOU HAVE APPROVED GOING AHEAD WITH AN AID
PACKAGE FOR ZAMBIA AND ZAIRE. THIS WILL REQUIRE SUBMISSION
TO CONGRESS OF A BUDGET AMENDMENT OF \$77.5 MILLION. THERE
WOULD BE OBVIOUS ADVANTAGES TO HAVING RESOLVED OMB (AND
POSSIBLY PRESIDENTIAL) RESERVATIONS ON THIS PROJECT PRIOR
TO YOUR DEPARTURE FOR AFRICA.

2. DISCUSSION: I UNDERSTAND THAT JIM LYNN PLANS TO HOLD
UP THESE AFRICAN PROGRAMS UNTIL HE HAS RECEIVED PROPOSALS TO
FUND THE SPANISH TREATY, THE TURKISH AGREEMENT, AND THE
GREEK AGREEMENT. HIS APPARENT OBJECTIVE IS TO PRESENT THE

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ENTIRE MIXED BAG TO THE PRESIDENT AT ONCE. HE REPORTEDLY

WILL OPPOSE THOSE PROGRAMS WHICH ARE NOT TIED TO BASE AGREEMENTS.

3. AT THE SAME TIME, AS YOU KNOW, A MAJOR CONFRONTATION IS BREWING BETWEEN THE PRESIDENT AND CONGRESS OVER THE SIZE OF THE BUDGET. THE BUDGET COMMITTEES HAVE INCLUDED LARGE

SOCIAL PROGRAMS WHICH THE PRESIDENT OPPOSES; BOTH ON FISCAL AS WELL AS SUBSTANTIVE GROUNDS. BOTH COMMITTEES WILL FORMULATE THEIR BUDGET GUIDELINES IN THE FIRST CONCURRENT RESOLUTION ON MAY 15. THUS, WE ANTICIPATE A SHOW-DOWN AROUND MAY 15 IN WHICH THE PRESIDENT SUPPORTS A SPARE BUDGET AND THE DEMOCRATIC CONGRESS A LARGE ONE.

4. THE TIMING OF THE AUTHORIZATION AND APPROPRIATION PROCESSES FOR FY-77 SECURITY ASSISTANCE ALSO PRESENTS A CRITICAL PROBLEM. THE HIRC PLANS TO MARK UP DURING THE WEEK OF APRIL 26, THE SFRC ON APRIL 28, PASSMAN ON MAY 6. IF THE AFRICAN PROGRAMS ARE NOT INCLUDED AT THE BEGINNING OF THESE DELIBERATIONS, CHANCES FOR ZAMBIA AND ZAIRE WILL BE DRASTICALLY REDUCED. THUS, THE PROGRAMS ARE LIKELY TO FACE DEFEAT IF THEY ARE POSTPONED UNTIL YOU RETURN FROM AFRICA.

5. RECOMMENDATIONS:

1. THAT YOU AUTHORIZE US TO EXPEDITE THE AFRICAN PROGRAM NEXT WEEK WITH THE VIEW TO OBTAINING A PRESIDENTIAL DECISION BY FRIDAY, APRIL 23.

APPROVE DISAPPROVE

2. THAT YOU RAISE THIS QUESTION WITH THE PRESIDENT YOURSELF NEXT WEEK.

APPROVE DISAPPROVE

"L:ARED: T - MR. LEWIS; AF - AMB. SCHAUFELLE; AID - MR. NEILL; PM - MR. STERN;

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